

“politics of reality.” One reaction to the failure of the revolutions of 1848 had been a new toughness of mind as people prided themselves on being realistic in their handling of power. The new conservative leaders used armies and power politics to achieve their foreign policy goals. And they did not hesitate to manipulate liberal means to achieve conservative ends at home.

Nationalism had failed as a revolutionary movement in 1848–1849, but between 1850 and 1871, these new leaders found a variety of ways to pursue nation building. Winning wars was one means of nation building, but these rulers also sought to improve the economy and foster cultural policies that gave the citizens of their states a greater sense of national identity.

One of the most successful of these new conservative leaders was the Prussian Otto von Bismarck, who used both astute diplomacy and war to achieve the unification of Germany. On January 18, 1871, Bismarck and six hundred German princes, nobles, and generals filled the Hall of Mirrors in the palace of Versailles, outside Paris. The Prussian army had defeated the French, and the assembled notables were gathered for the proclamation of the Prussian king as the new emperor of a united German state. When the words “Long live His Imperial Majesty, the Emperor William!” rang out, the assembled guests took up the cry. One participant wrote, “A thundering cheer, repeated at least six times, thrilled through the room while the flags and standards waved over the head of the new emperor of Germany.” European rulers who feared the power of the new German state were not so cheerful. “The balance of power has been entirely destroyed,” declared the British prime minister. ❖



Chateaux de Versailles et de Trianon, Versailles // © RMN-Grand Palais/Art Resource, NY

Emperor Napoleon III. On December 2, 1852, Louis Napoleon took the title of Napoleon III and then proceeded to create an authoritarian monarchy. As opposition to his policies intensified in the 1860s, Napoleon III began to liberalize his government. A disastrous military defeat at the hands of Prussia in 1870–1871, however, brought the collapse of his regime.

The France of Napoleon III

Q FOCUS QUESTION: What were the characteristics of Napoleon III's government, and how did his foreign policy contribute to the unification of Italy and Germany?

After 1850, a new generation of conservative leaders came to power in Europe. Foremost among them was Napoleon III (1852–1870) of France, who taught his contemporaries how authoritarian governments could use liberal and nationalistic forces to bolster their own power. It was a lesson others quickly learned.

Louis Napoleon: Toward the Second Empire

Even after his election as the president of the French Republic in 1848, many of his contemporaries dismissed “Napoleon the Small” as a nonentity whose success was due only to his

name. But Louis Napoleon was a clever politician who was especially astute at understanding the popular forces of his day. After his election, he was clear about his desire to have personal power. He wrote, “I shall never submit to any attempt to influence me. . . . I follow only the promptings of my mind and heart. . . . Nothing, nothing shall trouble the clear vision of my judgment or the strength of my resolution.”¹

Louis Napoleon was a patient man. For three years, he persevered in winning the support of the French people, and when the National Assembly rejected his wish to revise the constitution and be allowed to stand for reelection, Louis used troops to seize control of the government on December 1, 1851. After restoring universal male suffrage, Louis Napoleon asked the French people to restructure the government by electing him president for ten years (see the box on p. 659). By an overwhelming majority, 7.5 million yes votes to 640,000 no votes, they agreed. A year later, on November 21, 1852, Louis Napoleon returned to the people to ask for the restoration of the empire. This time, 97 percent responded

affirmatively, and on December 2, 1852, Louis Napoleon assumed the title of Napoleon III (the first Napoleon had abdicated in favor of his son, Napoleon II, on April 6, 1814). The Second Empire had begun.

The Second Napoleonic Empire

The government of Napoleon III was clearly authoritarian in a Bonapartist sense. Louis Napoleon had asked, "Since France has carried on for fifty years only by virtue of the administrative, military, judicial, religious and financial organization of the Consulate and Empire, why should she not also adopt the political institutions of that period?"² As chief of state, Napoleon III controlled the armed forces, police, and civil service. Only he could introduce legislation and declare war. The Legislative Corps gave an appearance of representative government since its members were elected by universal male suffrage for six-year terms. But they could neither initiate legislation nor affect the budget.

EARLY DOMESTIC POLICIES The first five years of Napoleon III's reign were a spectacular success as he reaped the benefits of worldwide economic prosperity as well as of some of his own economic policies. Napoleon believed in using the resources of government to stimulate the national economy and took many steps to encourage industrial growth. Government subsidies were used to foster the construction of railroads, harbors, roads, and canals. The major French railway lines were completed during Napoleon's reign, and industrial expansion was evident in the tripling of iron production. In his concern to reduce tensions and improve the social welfare of the nation, Napoleon provided hospitals and free medicine for the workers and advocated better housing for the working class.

In the midst of this economic expansion, Napoleon III undertook a vast reconstruction of the city of Paris. Under the direction of Baron Haussmann (HOWSS-mun), the medieval Paris of narrow streets and old city walls was destroyed and replaced by a modern Paris of broad boulevards, spacious buildings, circular plazas, public squares, an underground sewage system, a new public water supply, and gaslights (see Chapter 23). The new Paris served a military as well as an aesthetic purpose: broad streets made it more difficult for would-be insurrectionists to throw up barricades and easier for troops to move rapidly through the city to put down revolts.

LIBERALIZATION OF THE REGIME In the 1860s, as opposition to some of the emperor's policies began to mount, Napoleon III liberalized his regime. He reached out to the working class by legalizing trade unions and granting them the right to strike. He also began to liberalize the political process. The Legislative Corps had been closely controlled during the 1850s. In the 1860s, opposition candidates were allowed greater freedom to campaign, and the Legislative Corps was permitted more say in affairs of state, including debate over the budget. Initially, Napoleon's liberalization policies served to strengthen the government. In a plebiscite in May 1870 on whether to accept a new constitution that might have

inaugurated a parliamentary regime, the French people gave Napoleon another resounding victory. This triumph was short-lived, however. Foreign policy failures led to growing criticism, and war with Prussia in 1870 turned out to be the death blow for Napoleon III's regime (see "The Franco-Prussian War" later in this chapter).

Foreign Policy: The Mexican Adventure

Napoleon III was considerably less accomplished at dealing with foreign policy, especially his imperialistic adventure in Mexico. Seeking to dominate Mexican markets for French goods, the emperor sent French troops to Mexico in 1861 to join British and Spanish forces in protecting their interests in the midst of the upheaval caused by a struggle between liberal and conservative Mexican factions. Although the British and Spanish withdrew their troops after order had been restored, French forces remained, and in 1864, Napoleon III installed Archduke Maximilian of Austria, his handpicked choice, as the new emperor of Mexico. When the French troops were needed in Europe, Maximilian became an emperor without an army. He surrendered to liberal Mexican forces in May 1867 and was executed in June. His execution was a blow to the prestige of the French emperor.

Foreign Policy: The Crimean War

Napoleon III's participation in the Crimean War (1854–1856) had been more rewarding. As heir to the Napoleonic empire, Napoleon III was motivated by the desire to free France from the restrictions of the peace settlements of 1814–1815 and to make France the chief arbiter of Europe. In the decline of the Ottoman Empire, he saw an opportunity to take steps toward these goals.

THE OTTOMAN EMPIRE The Crimean War was yet another attempt to answer the Eastern Question: Who would be the chief beneficiaries of the disintegration of the Ottoman Empire? In the seventeenth century, the Ottoman Empire had controlled southeastern Europe, but in 1699 it had lost Hungary, Transylvania, Croatia, and Slovenia to the expanding Austrian Empire. The Russian Empire to its north also encroached on the Ottoman Empire by seizing the Crimea in 1783 and Bessarabia in 1812 (see Map 22.1).

By the beginning of the nineteenth century, the Ottoman Empire had entered a fresh period of decline. A nationalist revolt had gained independence for Greece in 1830. Serbia claimed autonomy in 1827, which was recognized by the Ottoman Empire in 1830. The Russians had obtained a protectorate over the Danubian provinces of Moldavia (mohl-DAY-vee-uh) and Wallachia (wah-LAY-kee-uh) in 1829.

As Ottoman authority over the outlying territories in southeastern Europe waned, European governments began to take an active interest in the empire's apparent demise. Russia's proximity to the Ottoman Empire and the religious bonds between the Russians and the Greek Orthodox Christians in Ottoman-dominated southeastern Europe naturally



MAP 22.1 Decline of the Ottoman Empire. The decline in Ottoman fortunes began in 1699 with major losses to the Austrian Empire. The slide accelerated in the nineteenth century with nationalist revolts in the European provinces and defeat in the Crimean War. Being on the losing side in World War I would complete its destruction.

Q What is the relationship between the distance from Constantinople and the date that a region was lost to the Ottoman Empire, and how can you explain it?

gave it special opportunities to enlarge its sphere of influence. Other European powers not only feared Russian ambitions but also had objectives of their own in the area. Austria craved more land in the Balkans, a desire that inevitably meant conflict with Russia, and France and Britain were interested in commercial opportunities and naval bases in the eastern Mediterranean.

WAR IN THE CRIMEA War erupted between Russia and the Ottoman Empire in 1853 when the Russians demanded the right to protect Christian shrines in Palestine, a privilege that had already been extended to the French. When the Ottomans refused, the Russians occupied Moldavia and Wallachia. Failure to resolve the dispute by negotiations led the Ottoman Empire to declare war on Russia on October 4, 1853. The following year, on March 28, Great Britain and France declared war on Russia.

Why did Britain and France take that step? Concern over the prospect of an upset in the balance of power was clearly one reason. The British in particular feared that an aggressive

Russia would try to profit from the obvious weakness of the Ottoman government by seizing Ottoman territory or the long-coveted Dardanelles. Such a move would make Russia the major power in eastern Europe and would enable the Russians to challenge British naval control of the eastern Mediterranean. Napoleon III felt that the Russians had insulted France, first at the Congress of Vienna and now by their insistence on replacing the French as the protectors of Christians living in the Ottoman Empire. The French also feared the collapse of the Ottoman Empire and the growth of Russian influence there. Although the Russians assumed that they could count on support from the Austrians (since Russian troops had saved the Austrian government in 1849), the Austrian prime minister blithely observed, "We will astonish the world by our ingratitude," and Austria remained neutral. Since the Austrians had perceived that it was not in their best interest to intervene, Russia had to fight alone.

Poorly planned and poorly fought, the Crimean War is perhaps best remembered for the suicidal charge of the British Light Brigade at the Battle of Balaklava (bal-uh-KLAH-vauh).

Britain and France decided to attack Russia's Crimean peninsula in the Black Sea. After a long siege and at a terrible cost in manpower for both sides, the main Russian fortress of Sevastopol (suh-VAS-tuh-pohl) fell in September 1855, six months after the death of Tsar Nicholas I. His successor, Alexander II, soon sued for peace. By the Treaty of Paris, signed in March 1856, Russia was forced to give up Bessarabia at the mouth of the Danube and accept the neutrality of the Black Sea. In addition, the principalities of Moldavia and Wallachia were placed under the protection of all five great powers.

The Crimean War proved costly to both sides. More than 250,000 soldiers died in the war, with 60 percent of the deaths coming from disease (especially cholera). Even more would have died on the British side if it had not been for the efforts of Florence Nightingale (1820–1910). Her insistence on strict sanitary conditions saved many lives and helped make nursing a profession of trained, middle-class women.



The Crimean War

The Crimean War broke up long-standing European power relationships and effectively destroyed the Concert of Europe. Austria and Russia, the two chief powers maintaining the status quo in the first half of the nineteenth century, were now enemies because of Austria's unwillingness to support Russia in the war. Russia, defeated, humiliated, and weakened by the obvious failure of its serf-armies, withdrew from European affairs for the next two decades to set its house in order. Great Britain, disillusioned by its role in the war, also pulled back from Continental affairs.

Austria, paying the price for its neutrality, was now without friends among the great powers. Not until the 1870s were new combinations formed to replace those that had disappeared, and in the meantime, the European international situation remained fluid. Leaders who were willing to pursue the "politics of reality" found themselves in a situation rife with opportunity. It was this new international situation that made possible the unification of Italy and Germany.



Eileen Tweedy/The Art Archive at Art Resource, NY



Private Collection/The Bridgeman Art Library

Florence Nightingale. Florence Nightingale is shown caring for wounded British soldiers in the military hospital at Scutari during the Crimean War. After a British journalist, W. H. Russell, issued a scathing denunciation of the quality of medical care afforded to wounded British soldiers, the British government allowed Nightingale to take a group of nurses to the Crimea front. Through her efforts in the Crimean War, Nightingale helped make nursing an admirable profession for middle-class women. At the right is a photograph of Nightingale.

National Unification: Italy and Germany

Q FOCUS QUESTION: What actions did Cavour and Bismarck take to bring about unification in Italy and Germany, respectively, and what role did war play in their efforts?

The breakdown of the Concert of Europe opened the way for the Italians and the Germans to establish national states. Their successful unifications transformed the power structure of the European continent. Europe would be dealing with the consequences well into the twentieth century.

The Unification of Italy

In 1850, Austria was still the dominant power on the Italian peninsula. After the failure of the revolution of 1848–1849, a growing number of advocates for Italian unification focused on the northern Italian state of Piedmont as their best hope to achieve their goal. The royal house of Savoy (suh-VOI) ruled the kingdom of Piedmont, which also included the island of Sardinia (see Map 22.2). Although soundly defeated by the Austrians in 1848–1849, Piedmont under King Charles Albert had made a valiant effort; it seemed reasonable that Piedmont would now assume the leading role in the cause of national

unity. The little state seemed unlikely to supply the needed leadership, however, until the new king, Victor Emmanuel II (1849–1878), named Count Camillo di Cavour (kuh-MEEL-oh dee kuh-VOOR) (1810–1861) as his prime minister in 1852.

THE LEADERSHIP OF CAVOUR Cavour was a liberal-minded nobleman who had made a fortune in agriculture and went on to make even more money in banking, railroads, and shipping. Cavour was a moderate who favored constitutional government. He was a consummate politician with the ability to persuade others of the rightness of his convictions. After becoming prime minister in 1852, he pursued a policy of economic expansion, encouraging the building of roads, canals, and railroads and fostering business enterprise by expanding credit and stimulating investment in new industries. The growth in the Piedmontese economy and the subsequent increase in government revenues enabled Cavour to pour money into equipping a large army.

Cavour had no illusions about Piedmont's military strength and was well aware that he could not challenge Austria directly. He would need the French. In 1858, Cavour came to an agreement with Napoleon III. The emperor agreed to ally with Piedmont in driving the Austrians out of Italy. Once the Austrians were driven out, Italy would be reorganized. Piedmont would be extended into the kingdom of Upper Italy by



MAP 22.2 The Unification of Italy.

Piedmont under the able guidance of Count Camillo di Cavour provided the nucleus for Italian unification. Alliances with France and Prussia, combined with the military actions of republican nationalists like Giuseppe Garibaldi, led to complete unification in 1870.

Q Taking geographic factors and size of population into account, which of the countries shown on this map would likely have posed the greatest military threat to the new Italian state?

adding Lombardy, Venetia, Parma, Modena, and part of the Papal States to its territory. In compensation for its efforts, France would receive the Piedmontese provinces of Nice (NEESS) and Savoy. A kingdom of Central Italy would be created for Napoleon III's cousin, Prince Napoleon, who would be married to the younger daughter of King Victor Emmanuel. This agreement between Napoleon and Cavour seemed to assure the French ruler of the opportunity to control Italy. Confident that the plan would work, Cavour provoked the Austrians into invading Piedmont in April 1859.

In the initial stages of fighting, it was the French who were largely responsible for defeating the Austrians in two major battles at Magenta (muh-JEN-tuh) and Solferino (saw-fe-REE-noh). It was also the French who made peace with Austria on July 11, 1859, without informing their Italian ally. Why did Napoleon withdraw so hastily? For one thing, he realized that despite two losses, the Austrian army had not yet been defeated; the struggle might be longer and more costly than he had anticipated. Moreover, the Prussians were mobilizing in support of Austria, and Napoleon III had no desire to take on two enemies at once. As a result of Napoleon's peace with Austria, Piedmont received only Lombardy; Venetia remained under Austrian control. Cavour was furious at the French perfidy, but events in northern Italy now turned in his favor. Soon after the war with Austria had begun, some northern Italian states, namely, Parma, Modena, Tuscany, and part of the Papal States, had been taken over by nationalists. In plebiscites held in 1860, these states agreed to join Piedmont. Napoleon agreed to the annexations in return for Nice and Savoy.

THE EFFORTS OF GARIBALDI Meanwhile, in southern Italy, a new leader of Italian unification had come to the fore. Giuseppe Garibaldi (joo-ZEP-pay gar-uh-BAHL-dee) (1807–1882), a dedicated Italian patriot who had supported Mazzini and the republican cause of Young Italy, raised an army of a thousand Red Shirts, as his volunteers were called because of their distinctive dress. On May 11, 1860, he landed in Sicily, where a revolt had broken out against the Bourbon king of the Two Sicilies.

Although his forces were greatly outnumbered, Garibaldi's daring tactics won the day (see the box on p. 665). By the end of July 1860, most of Sicily had been pacified under Garibaldi's control. In August, Garibaldi and his forces crossed over to the mainland and began a victorious march up the Italian peninsula. Naples and the Two Sicilies fell in early September. At this point, Cavour reentered the scene. Aware that Garibaldi planned to march on Rome, Cavour feared that such a move would bring war with France as the defender of papal interests. Moreover, Garibaldi and his men favored a democratic republicanism; Cavour did not and acted quickly to preempt Garibaldi. The Piedmontese army invaded the Papal States and, bypassing Rome, moved into the kingdom of Naples. Ever the patriot, Garibaldi chose to yield to Cavour's *fait accompli* rather than provoke a civil war and retired to his farm. Plebiscites in the Papal States and the Two Sicilies resulted in overwhelming support for union with Piedmont. On March 17, 1861, the new kingdom of Italy was proclaimed under a centralized government subordinated to the control of Piedmont and King Victor



Museo Civico, Modigliana/Alfredo Dagli Orti/The Art Archive at Art Resource, NY

Garibaldi Arrives in Sicily. The Italian nationalists' dream of a united Italian state finally became a reality by 1870. An important figure in the cause of unification was Giuseppe Garibaldi, a determined Italian patriot. Garibaldi is shown here in his red shirt in a portrait done by Silvestro Lega.

Emmanuel II (1861–1878) of the house of Savoy. Worn out by his efforts, Cavour died three months later.

Despite the proclamation of the new kingdom, the task of unification was not yet complete since Venetia in the north was still held by Austria and Rome was under papal control, supported by French troops. To attack either one meant war with a major European state, which the Italian army was not prepared to handle. It was the Prussian army that indirectly completed the



CHRONOLOGY The Unification of Italy

Victor Emmanuel II	1849–1878
Count Cavour becomes prime minister of Piedmont	1852
Agreement with Napoleon III	1858
Austrian War	1859
Plebiscites in the northern Italian states	1860
Garibaldi's invasion of the kingdom of the Two Sicilies	1860
Kingdom of Italy is proclaimed	1861
Italy's annexation of Venetia	1866
Italy's annexation of Rome	1870

Garibaldi and Romantic Nationalism

GIUSEPPE GARIBALDI WAS ONE OF the most colorful figures involved in the unification of Italy. Accompanied by only one thousand of his famous Red Shirts, the Italian soldier of fortune left Genoa on the night of May 5, 1860, for an invasion of the kingdom of the Two Sicilies. The ragged band entered Palermo, the chief city on the island of Sicily, on May 31. This selection is taken from an account by a correspondent for the *Times* of London, the Hungarian-born Nandor Eber.

London Times, June 13, 1860

PALERMO, May 31—Anyone in search of violent emotions cannot do better than set off at once for Palermo. However blasé he may be, or however milk-and-water his blood, I promise it will be stirred up. He will be carried away by the tide of popular feeling. . . .

In the afternoon Garibaldi made a tour of inspection round the town. I was there, but find it really impossible to give you a faint idea of the manner in which he was received everywhere. It was one of those triumphs which seem to be almost too much for a man. . . . The popular idol, Garibaldi, in his red flannel shirt, with a loose colored handkerchief around his neck, and his worn "wide-awake" [a soft-brimmed felt hat], was walking on foot among those cheering, laughing, crying, mad thousands; and all his few followers could do was to prevent him from being bodily carried off the ground. The people threw themselves forward to kiss his hands, or, at least, to touch the hem of his garment, as if it contained the panacea for all their past and perhaps coming suffering. Children were brought up, and mothers asked on their knees for his blessing; and all this while the object of this idolatry was calm and smiling as when in the deadliest fire, taking up the children and kissing them, trying to quiet the crowd, stopping at every

moment to hear a long complaint of houses burned and property sacked by the retreating soldiers, giving good advice, comforting, and promising that all damages should be paid for. . . .

One might write volumes of horrors on the vandalism already committed, for every one of the hundred ruins has its story of brutality and inhumanity. . . . In these small houses a dense population is crowded together even in ordinary times. A shell falling on one, and crushing and burying the inmates, was sufficient to make people abandon the neighboring one and take refuge a little further on, shutting themselves up in the cellars. When the Royalists retired they set fire to those of the houses which had escaped the shells, and numbers were thus burned alive in their hiding places. . . .

If you can stand the exhalation, try and go inside the ruins, for it is only there that you will see what the thing means and you will not have to search long before you stumble over the remains of a human body, a leg sticking out here, an arm there, a black face staring at you a little further on. You are startled by a rustle. You look round and see half a dozen gorged rats scampering off in all directions, or you see a dog trying to make his escape over the ruins. . . . I only wonder that the sight of these scenes does not convert every man in the town into a tiger and every woman into a fury. But these people have been so long ground down and demoralized that their nature seems to have lost the power of reaction.



Why did Garibaldi become such a hero to the Italian people? How does Garibaldi's comportment as a political and military leader prefigure the conduct of later revolutionary military leaders and activists?

Source: From *The Times* of London, June 13, 1860.

task of Italian unification. In the Austro-Prussian War of 1866, the new Italian state became an ally of Prussia. Although the Italian army was defeated by the Austrians, Prussia's victory left the Italians with Venetia. In 1870, the Franco-Prussian War resulted in the withdrawal of French troops from Rome. The Italian army then annexed the city on September 20, 1870, and Rome became the new capital of the united Italian state.

The Unification of Germany

After the failure of the Frankfurt Assembly to achieve German unification in 1848–1849, German nationalists focused on Austria and Prussia as the only two states powerful enough to dominate German affairs. Austria had long controlled the existing Germanic Confederation, but Prussian power had grown, strongly reinforced by economic expansion in the

1850s. Prussia had formed the *Zollverein* (TSOHL-fuh-ryn), a German customs union, in 1834. By eliminating tolls on rivers and roads among member states, the *Zollverein* had stimulated trade and added to the prosperity of its members. By 1853, all the German states except Austria had joined the Prussian-dominated customs union. A number of middle-class liberals now began to see Prussia in a new light; some even looked openly to Prussia to bring about the unification of Germany.

In 1848, Prussia had framed a constitution that had at least the appearance of constitutional monarchy in that it had established a bicameral legislature with the lower house elected by universal male suffrage. The voting population, however, was divided into three classes determined by the amount of taxes they paid, a system that allowed the biggest taxpayers to gain the most seats. Unintentionally, by 1859, this system had allowed control of the lower house to fall largely into the hands of the rising middle

classes, whose numbers were growing as a result of continuing industrialization. Their desire was to have a real parliamentary system, but the king's executive power remained too strong; royal ministers answered for their actions only to the king, not the parliament. Nevertheless, the parliament had been granted important legislative and taxation powers on which it could build.

In 1861, King Frederick William IV died and was succeeded by his brother. King William I (1861–1888) had definite ideas about the Prussian army because of his own military training. He and his advisers believed that the army was in dire need of change if Prussia was to remain a great power. The king planned to double the size of the army and institute three years of compulsory military service for all young men.

Middle-class liberals in the parliament, while willing to have reform, feared compulsory military service because they believed the government would use it to inculcate obedience to the monarchy and strengthen the influence of the conservative-military clique in Prussia. When the Prussian legislature rejected the new military budget submitted to parliament in March 1862, William I appointed a new prime minister, Count Otto von Bismarck (OT-toh fun BIZ-mark) (1815–1898). Bismarck, regarded even by the king as too conservative, came to

determine the course of modern German history. Until 1890, he dominated both German and European politics.

BISMARCK Otto von Bismarck was born into the Junker class, the traditional, landowning aristocracy of Prussia, and remained loyal to it throughout his life. “I was born and raised as an aristocrat,” he once said. As a university student, Bismarck indulged heartily in wine, women, and song, yet managed to read widely in German history. After earning a law degree, he embarked on a career in the Prussian civil service but soon tired of bureaucratic, administrative routine and retired to manage his country estates. Comparing the civil servant to a musician in an orchestra, he responded, “I want to play the tune the way it sounds good to me or not at all. . . . My pride bids me command rather than obey.”³ In 1847, desirous of more excitement and power than he could find in the country, he reentered public life. Four years later, he began to build a base of diplomatic experience as the Prussian delegate to the parliament of the Germanic Confederation. This, combined with his experience as Prussian ambassador to Russia and later to France, gave him opportunities to acquire a wide knowledge of European affairs and to learn how to assess the character of rulers.

Because Bismarck succeeded in guiding Prussia's unification of Germany, it is often assumed that he had determined on a course of action that led precisely to that goal. That is hardly the case. Bismarck was a consummate politician and opportunist. He was not a political gambler but a moderate who waged war only when all other diplomatic alternatives had been exhausted and when he was reasonably sure that all the military and diplomatic advantages were on his side. Bismarck has often been portrayed as the ultimate realist, the foremost nineteenth-century practitioner of *Realpolitik*. He was also quite open about his strong dislike of anyone who opposed him. He said one morning to his wife, “I could not sleep the whole night; I hated throughout the whole night.”

In 1862, Bismarck resubmitted the army appropriations bill to parliament along with a passionate appeal to his liberal opponents: “Germany does not look to Prussia's liberalism, but to her power. . . . Not by speeches and majorities will the great questions of the day be decided—that was the mistake of 1848–1849—but by iron and blood”⁴ (see the box on p. 659). His opponents were not impressed and rejected the bill once again. Bismarck went ahead, collected the taxes, and reorganized the army anyway, blaming the liberals for causing the breakdown of constitutional government. From 1862 to 1866, Bismarck governed Prussia by largely ignoring parliament. Unwilling to revolt, parliament did nothing. In the meantime, opposition to his domestic policy determined Bismarck on an active foreign policy, which in 1864 led to his first war.

THE DANISH WAR (1864) In the three wars that he waged, Bismarck's victories were as much diplomatic and political as they were military. Before war was declared, Bismarck always saw to it that Prussia would be fighting only one power and that that opponent was isolated diplomatically.

The Danish War arose over the duchies of Schleswig (SHLESS-vik) and Holstein (HOHL-shtyn). In 1863, contrary



Culver Pictures/The Art Archive at Art Resource, NY

Otto von Bismarck. Otto von Bismarck played a major role in leading Prussia to achieve the unification of the German states into a new German Empire, proclaimed on January 18, 1871. Bismarck then became chancellor of the new Germany. This photograph of Bismarck was taken in 1874, when he was at the height of his power and prestige.